



# United States Department of the Interior



BUREAU OF LAND MANAGEMENT  
Salt Lake Field Office  
2370 S Decker Lake Blvd.  
West Valley City, UT 84119-2022  
<http://www.blm.gov/utah>

In Reply Refer To:  
8130 (UTW02000)

Subject: Invitation to Participate as a Consulting Party on the Fivemile Pass Special Area Designation Project

The Salt Lake Field Office (SLFO) of the Bureau of Land Management (BLM) is beginning the National Environmental Policy Act (NEPA) and National Historic Preservation Act (NHPA) processes on the Fivemile Pass Special Area Designation project, including its environmental assessment (EA).

This letter serves as a formal invitation to participate in project planning and ongoing consultation as a Consulting Party during the preparation of the EA. I have enclosed a project description and maps for your review.

The BLM recognizes you as an appropriate Consulting Party under Section 106 of the NHPA<sup>1</sup>. Consulting parties play a key role in the Section 106 compliance process. The input of consulting parties helps to ensure that a broad array of perspectives are considered in the evaluation of the potential effect of an undertaking on historic properties. In addition, consulting parties can make important contributions to the development of strategies for mitigating any adverse effects to historic properties.

I would like to invite you to a project kickoff meeting via Microsoft Teams. I have tentatively scheduled the Consulting Parties meeting on June 12, 2020 from 9:00 AM until 10:30 AM; additional correspondence will be provided via email.

At this meeting, we will describe the proposed action, the Section 106 process, the role of consulting parties, and the potential effects of the proposed undertaking on historic properties. During the meeting, each consulting party will be afforded a specific timeframe to address any concerns they might have regarding the cultural resource issues associated with this project. If you would like to participate in this meeting or require more information, please respond to Michael Sheehan, BLM SLFO Archaeologist, at (801) 977-4373 or [msheehan@blm.gov](mailto:msheehan@blm.gov).

Please contact me at your earliest convenience and let me know if you will be accepting my invitation to be a Consulting Party; written notification is required.

---

<sup>1</sup> This project is an "undertaking" as defined in 36 CFR 800 and therefore compliance with Section 106 of NHPA is required. This compliance includes the participation of "consulting parties" per 36 CFR 800.2(c).

My telephone number is 801-977-4355 and my email address is [aginn@blm.gov](mailto:aginn@blm.gov) if you wish to speak with me directly. I look forward to working with you on this project.

Sincerely,

Allison Ginn  
Acting Salt Lake Field Manager

Enclosures:  
Project Description  
Project Map

## **Project Description: Fivemile Pass Special Area Designation Environmental Assessment**

The BLM is considering the designation of public lands within and adjacent to the Fivemile Pass location as a “special area” with a fee-based, daily-use permit system. The proposed action would designate an area of approximately 17,927 acres of BLM-managed public lands as a recreation fee area and would analyze associated new recreational improvements. The BLM is also considering establishing supplementary rules for site-specific conditions of use and rules of visitor conduct. With respect to the fee area, the BLM is considering offering a combined annual pass for both Fivemile Pass and the Knolls Special Recreation Management Area.

The project area is located in the Tooele and Utah counties in the Fivemile Pass and surrounding area, which is situated on the southern end of the Oquirrh Mountains and the northern end of the Thorpe Hills, where it is bisected by State Highway 73. See enclosed map. The legal land description for the project area is:

T. 6.S., R. 3 W., SLM, Sections 7, 17–22, 26–30, 33–35;  
T. 6 S., R. 4 W., SLM, Sections 11–15, 22–26;  
T. 7 S., R. 3 W., SLM, Sections 1, 3–5, 8-15, 17, 22–27, 34, 35;  
T. 8 S., R. 3 W., SLM, Section 3.

The area includes portions of the Pony Express National Historic Trail, Overland Stage Trail, branches of the Oregon-California Trail system, and a historic railroad grade.

The purpose and need of the proposed project is to respond to the substantial increase in use of public lands for recreation in the Fivemile Pass area and consider how to improve management of this area.

Management of recreation resources on public lands is required under the Federal Lands Policy Management Act. The Federal Lands Recreation Enhancement Act (FLREA) provides the BLM with the authority and guidance to collect fees for the recreational use of public lands. The BLM’s regulations authorize the use of permit systems for recreation-related use of public lands (43 CFR §2931.2); the establishment of special areas where BLM determines that the resources require special management and control measures for their protection (43 CFR §2932.5); and the establishment of supplementary rules for the protection of persons, property, and public lands and resources (43 CFR §8365.1-6).

Proposed supplementary rules would:

- Require the purchase of recreation daily-use permit and payment of the full fee for any stay longer than 30 minutes (except for authorized or administrative uses).
- Restrict parking within OHV staging areas to day-use only in order to provide day-use parking areas and prevent overcrowding from overnight parking and camping.
- Prevent glass containers from being used outside of enclosed vehicles, tents, trailers, and RVs in order to prevent broken glass in the area.
- Prevent any materials containing nails, screws, or other metal hardware (such as from wood pallets and construction debris) from being burned or discarded.
- Require motorized vehicles to be operated/driven at the posted speed limit while on trails and roads and at 15 mph within OHV staging areas, camp areas, and within 50 feet of animals, people, and/or other vehicles.

- Prevent the collection of firewood and cutting of live or standing dead trees and woody vegetation.
- Require the use of a fire ring or fire pan for campfires and the proper disposal of ashes and unburned fuel in order to prevent burned trash and ashes from being on-site.
- Prevent commercial and industrial (e.g., semi-truck, construction) vehicle parking and staging of equipment in all OHV staging areas, including the two existing main parking areas north and south of Highway 73, without prior authorization.
- Require the use of safety flags on all OHVs within Beginner OHV Rider Areas.

The following recreation developments/improvements (including long-term maintenance of these facilities) are proposed within the proposed Fivemile Pass Recreation Fee Area: fee stations, beginner OHV riding areas, group camp areas, site-host campsite, additional OHV staging areas, additional access trails, additional restrooms, road/route improvements, equestrian trailhead/campground, public access leases or easements and improvements, public health and safety protection measures, and additional signs and visitor information boards/kiosks.

Preferred locations for each type of development are indicated in the attached map. Additional or alternate locations for any of these developments may be identified within the analysis area in the future, in conformance with identified resource protection measures and pending archaeological surveys and wildlife surveys.

# PROPOSED ACTION: Special Area Designation and Developments

R 4 W

R 3 W

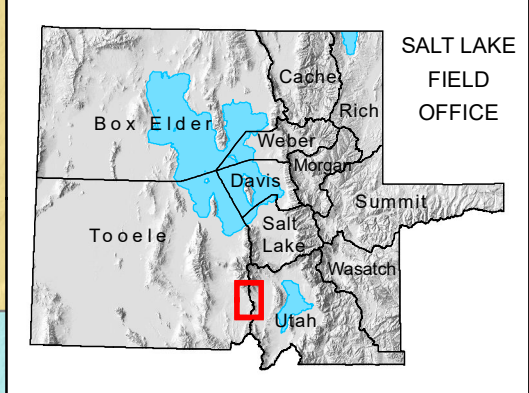
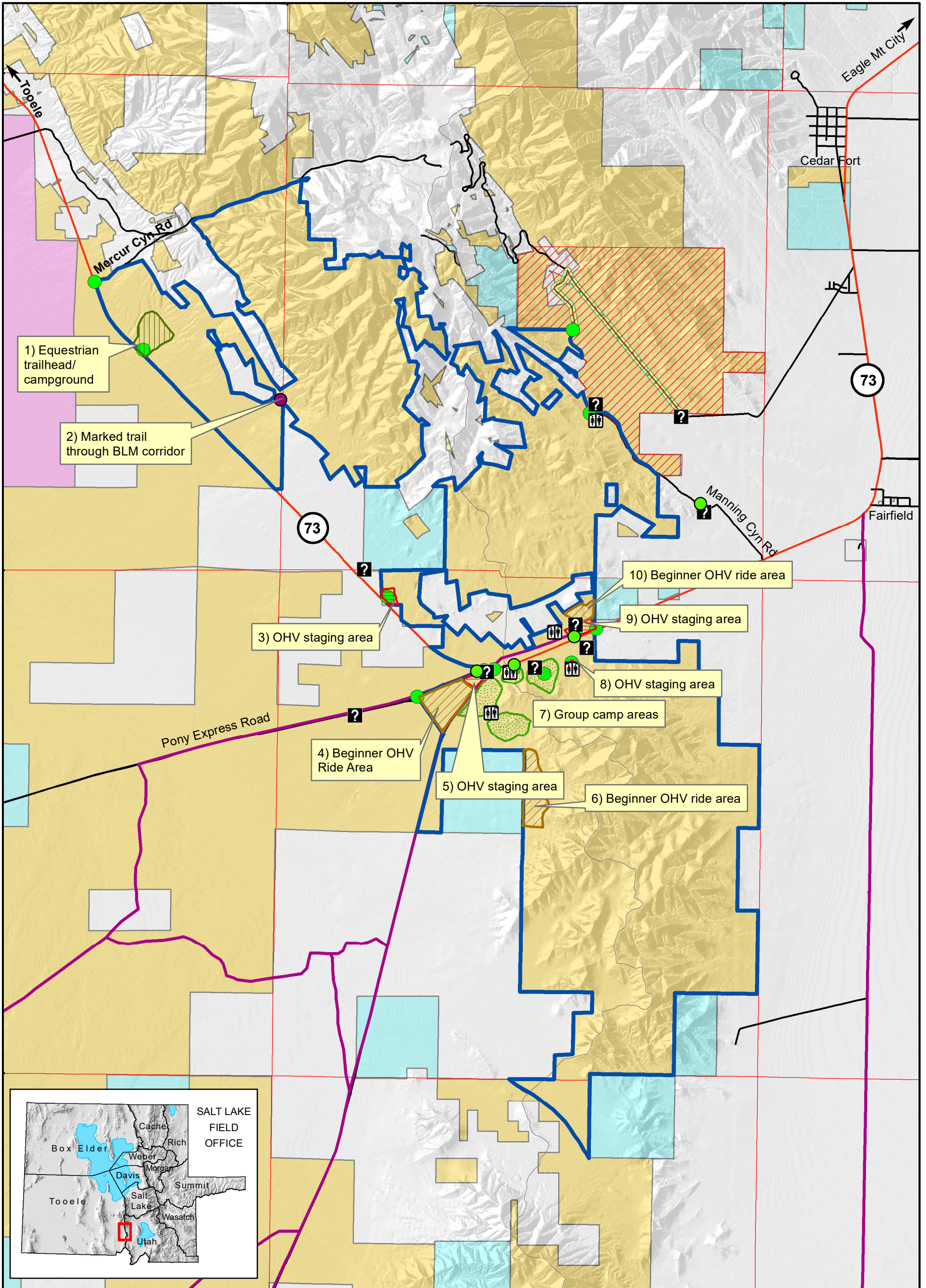
R 2 W

T 5 S

T 6 S

T 7 S

T 8 S



Proposed Special Area Boundary	Proposed Fee Station/Sign	Manning Canyon Motorized Vehicle Closure	0 0.25 0.5 1 1.5 Miles		June 2020
<b>Proposed Developments</b>	Proposed Access Trail	County Boundary - Grey Highlight			
Group Camping Areas	Restroom	<b>Land Status</b>			No warranty is made by the Bureau of Land Management as to the accuracy, reliability, or completeness of these data for individual use or aggregate use with other data.
Equestrian Trailhead	Information Kiosk	BLM			
OHV Staging Area	Prospector Trail	Military Reservations and Corps of Engineers			
Beginner OHV Ride Area	Road	Private			
		State			